

Board Meeting
November 19-20, 2002

Agenda Item
Attachment 1

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this form and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to be connected to your OLA representative.

Mail completed documents to:

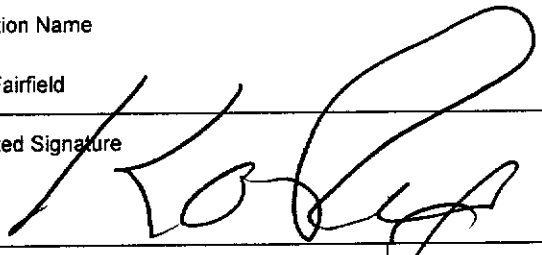
California Integrated Waste Management Board
Office of Local Assistance, (MS 25)
1001 I Street
PO Box 4025
Sacramento CA 95812-4025

General Instructions:

ST 4 COPY

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

Section I: Jurisdiction Information and Certification <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name City of Fairfield		County Solano	
Authorized Signature 		Title City Manager	
Type/Print Name of Person Signing Kevin O'Rourke	Date July 19, 2002	Phone (707) 428-7400	
Person Completing This Form (please print or type) Ike Anderson		Title Assistant to the City Manager	
Phone (707) 428-7749	E-mail Address ianderson@ci.fairfield.ca.us		Fax (707) 428-7631
Mailing Address 1000 Webster St	City Fairfield	State Ca	ZIP Code 94533

Section II—Cover Sheet

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

2. Specific Request and Length of Request

Please specify the request desired.

☒ **Time Extension Request**

Specific years requested 2001, 2002 and 2003

Is this a second request? ☒ No ☐ Yes Specific years requested
(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ **Alternative Diversion Requirement Request (Not allowed for Regional Agencies).**

Specific ADR requested %, for the years .

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested %, for the years .

(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

Note: Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

Section IIIA—TIME EXTENSION

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).

- 1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SREE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

The City of Fairfield reported a 46% diversion rate in 2000, narrowly missing the 50% goal by 4%. The SREE programs that were implemented during the 1990's were successful in helping the City achieve the 46% diversion rate. The SREE and other programs implemented by the City and/or the franchise waste hauler included residential curbside recycling, commercial recycling (with a heavy emphasis on OCC and office white paper), and industrial and inert recycling (including sewage sludge, concrete, asphalt and wood debris recycling programs at the local landfill). The main barrier to meeting the 50% goal was the timing of the expiration of the solid waste contract that was in effect during the decade of the 90's. That contract, which was extended for 10 years in 1991, called for a residential program that featured unlimited residential garbage service and no residential greenwaste recycling. In early 1998, the City began to explore the option of implementing the residential greenwaste and volume based garbage programs either by extending the old contract or by procuring a new franchise contract under the provision of competitive bidding. In July 2001, after several years of bidding and contract negotiations, the City entered into a new franchise agreement which provides for volume based rate structure for residential garbage service, expanded residential curbside recycling and a new residential green and food waste recycling program. We believe these new programs will be more than sufficient in helping the City overcome the 4% diversion shortfall.

- 2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.**

As mentioned in Item 1 above, the City's new solid waste franchise agreement was executed in July 2001. The new agreement provides for three essential residential programs, including 1) Volume based rate structure, 2) separate green and food waste collection and recycling, and 3) expanded curbside recycling (including mix paper, junkmail, chipboard, small appliances, etc), all of which took affect February 1, 2002. The City contends that these programs (and several others that will be discussed in detail later in Item 4) will move the City well over the 50% diversion target. However, like any new large scale recycling activity, these programs will need time to develop and mature into their full operational effectiveness. Because of the timing of the expiration of the old franchise contract, the City could not implement new programs in a responsible, cost effective way without an extension of the old contract. The significant capital costs requirements for new carts, new trucks for green waste and expanded recycling, new material processing capacity, etc, would have been spread out over too few years. However, another extension of the old contract would eliminate the opportunity for potential rate savings via the competitive bid process. Furthermore, Fairfield's solid waste service had not gone out to bid in over 50 years and there was considerable desire to put the new contract through the Request for Proposals and competitive bid process.

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

In 1991, the City of Fairfield implemented the first residential curbside recycling program in Solano County. The curbside program (which is now larger in scope under the terms of the new franchise agreement) was the cornerstone of the City's residential recycling efforts. The City also worked with the garbage hauler to ensure that the commercial sector was provided recycling services, primarily OCC, office white paper, and glass bottles. Additionally, the industrial and inert material recycling that occurs via the private sector (i.e. Anheuser Busch Brewery and Jelly Belly Candy Manufacturing), and the public sector (i.e. the Fairfield-Suisun Sewer District diverts approximately 10,000 tons of sewage sludge annually), and finally the garbage franchisee/landfill operator (i.e. concrete, asphalt, and wood); all have contributed toward Fairfield achieving the 46% diversion rate. The City is also a contributing member of the Solano County Local Solid Waste Task Force, which served as the working group responsible for the development of the Source Reduction and Recycling Element, the Household Hazardous Waste Element and the NonDisposal Facility Element. The City submitted the three afore-mentioned planning documents to the Waste Board within the prescribed time, and subsequently received the Board's approval and a "Good Faith" determination for its efforts after several annual reviews since 1995.

4. Provide any additional relevant information that supports the request.

In addition to the new residential diversion programs mentioned in Item 1, the City's new franchise agreement also features several innovative programs. For example, under the terms of the new contract the Fairfield schools in the two unified school districts will free garbage and recycling services, as long as the school districts achieve and maintain a recycling/diversion percentage of 33%. The annual estimated \$300,000 savings to the districts is expected to be the needed incentive to ensure that school recycling programs are implemented and maintained during the 10 term of the agreement. The new contract also allows for construction and demolition (C&D) service to be non-exclusive. C & D haulers who wish to compete in the Fairfield service area must obtain a permit from the City. By City Ordinance, a mandatory requirement of each permitted hauler is the needed to show evidence that 50% of the C&D material is diverted from the landfill and recycled, whenever it is feasible to do so. The City will monitor the activity of the permitted haulers.

Section IV A—PLAN OF CORRECTION

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

Attach additional sheets if necessary.

26%

74%

Residential %		70%	Non-residential %		30%
PROGRAM TYPE Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Policy Incentive - Economic Incentive	New	Variable Can Rate: The residential garbage and recycling program now features a 3 cart system. Residents are provided one cart for garbage, one for recycling and one for green and food waste. The monthly garbage rate is determined by the size of the garbage cart, either 35, 65, or 95 gallon. The smaller the garbage cart the lesser the monthly rate charged.	Franchise Hauler Fees	February 1, 2002	3%
Residential Curbside Greenwaste (and Foodwaste) Collection	New	Green and food waste collection is offered to all residents via the choice of a 35, 65, or 95 gallon cart that is picked up once each week. The green and food waste collection is provided at no additional charge. Again the monthly rate paid by residents is dependent on the size garbage cart selected.	Franchise Hauler Fees	February 1, 2002	8%
Residential Curbside	Expand	The old residential curbside recycling program feature the use of a 14 gallon bin. Items collected and recycled in the program included OCC, ONP, PET, HDPE, aluminum and bi-metal cans, and glass bottles, jars, etc. The new curbside program uses either 35 or 65 gallon carts, and the list of acceptable materials has expanded to include all of the above items, as well as all types of mix paper, chipboard, junk mail, magazines, aluminum foil and pans.	Franchise Hauler Fees	February 1, 2002	3%
Policy Incentive - Ordinance	New	Construction and Demolition (C&D) Ordinance: By City Ordinance, C&D collection service will be non-exclusive and open to competition. Each hauler will be required to obtain a permit from the City. One condition of the permit is that each hauler will be monitored and evaluated to ensure that 50% of all C&D material is recycled, when feasible to do so.	Permit Fees to cover administrative costs	September 1, 2002	4%
Policy Incentive - Economic Incentive	New	School Recycling: Fairfield schools districts are provided garbage and recycling services at no charge, as long as the districts maintain a recycling/diversion rate of 33%	Franchise Hauler	February 1, 2002	2%
Total Estimated Diversion Percent From New and/or Expanded Programs					20%
Current Diversion Rate Percent From Latest Annual Report					46%
Total Planned Diversion Percent Estimated					66%